

Memorandum

Memorandum No: 25-113

Date: March 31, 2025

To: Honorable Mayor and City Council

From: Ryan Henderson, City Manager



Re: Collin County Days

On Tuesday, April 1 and Wednesday, April 2, the Mayor, Councilmember Patterson-Herndon, and Councilmember Baker will be traveling with staff to Austin for Collin County Days.

The planned itinerary for Collin County Days includes:

Tuesday, April 1

11:00 AM – Senator Paxton / City of Anna visit 3E.10 *Final time TBD

Lunch at Capitol Grille / Tour

1:00 PM - Representative Leach / City of Anna visit 1W.3

2:00 PM Registration – Stephen F. Austin Royal Sonesta

3:00 PM Welcome & Sponsor Recognition

- Kristen Lollar, 2025 Plano Chamber Chair & Chief
- Marketing Officer at Whitley Penn | Monica Shortino, CCBA

3:30 PM John Garrett, Founder & CEO, Community Impact Newspapers; Hannah Norton, Community Impact State Politics Reporter

3:45 PM Water Update | John Hryorchuk, Senior Vice President, Policy and Advocacy, Texas 2036

4:30 PM Political Landscape Overview | Jeremy Wallace, Houston Chronical/San Antonio Express

5:00 PM Mayor's Panel | The Impact of the Texas Legislature at the Local Level

- Mayor George Fuller (McKinney)
- Mayor Baine Brooks (Allen)
- Council Member Craig Andres (Prosper)
- Moderated by Lisa Hermes, McKinney Chamber CEO

6:00-7:30 PM Reception with the Collin County State Delegation | Stephen F. Austin Royal Sonesta

Wednesday, April 2

7:45-9:00 AM Breakfast & Program | Stephen F. Austin Royal Sonesta

8:00 AM Welcome | Kyle Jacobson, Allen-Fairview Chamber of Commerce

8:05 AM Breakfast session:

- Lisa Craven, Deputy Comptroller & Chief of Staff for Comptroller Glenn Hegar
 - Terry Zrubek, Deputy Director, Texas Economic Development
- 8:50 AM Individual Travel to the Capitol – Historic Supreme Court Chambers
- 9:15 AM Collin County Days Group Photo – Texas State Capitol (outside on the North steps)
- 9:30 AM – noon Legislative Briefings
- 9:30 AM – Education – Chairman Jeff Leach – HD67
 - 10:00 AM – Transportation – Chairman Jared Patterson – HD106
 - 10:30 AM – TBD
 - 11:00 AM – TBD
 - 11:30 AM – TBD
- 12:00 PM Adjourn / Lunch
- 2:30 PM - Representative Richardson / City of Anna visit E2.416**

For reference, topics and legislation of interest to leadership include:

Governor’s Priorities

- Property Tax Relief – Tax and Debt Elections
- School Choice
- Teacher Pay
- Water Investments
- Expanding Career and Technology Training
- Bail Reform
- Texas Cyber Command

Lt. Governor’s Priorities

- S.B. 2 – Education Savings Accounts (Passed the Senate)
- S.B. 4 – Increasing the homestead exemption to \$140,000 (Passed the Senate)
- S.B. 7 – Increasing investments in Texas water supply
- S.B. 8 – Requiring local law enforcement to assist federal deportation efforts
- S.B. 15 – Removing barriers to affordable housing (Passed the Senate)
- S.B. 19 – Stopping taxpayer dollars for lobbyists (Passed the Senate)

City related bills filed by the Anna delegation include:

- [H.B. 2494](#) (Craddick)/[S.B. 1844](#) (Paxton) – Disannexation of most city areas unless city provides full municipal services (no deadline)
 - Scheduled for public hearing in Senate Local Government Committee on Mar. 31
 - Schedule for public hearing in House Land & Resource management on Apr. 3
- [S.B. 1870](#) (Perry)/[H.B. 5082](#) (Leach) – Cities and counties may not hold an election on a charter provision prohibiting or limiting enforcement of state drug laws, or adopt a similar local ordinance or policy - Referred to Senate Criminal Justice Committee
- [S.B. 2237](#)(Bettencourt)/[H.B. 762](#) (Leach) – Cap severance pay for city employees at 20 weeks’ pay
 - Hearing in Senate Local Government Committee Mar. 31
 - Left pending in House Intergovernmental Affairs Committee
- [S.B. 2594](#) (Middleton-Mays)/[H.B. 4078](#) (Leach) – Makes PID assessments permanent and moves management from property owner / rate payers to board representatives appointed by Governor, Lt. Governor, Speaker of the house, City, County, and two members from the 10 largest property owners. – Referred to House Intergovernmental Affairs.
- [H.B. 3275](#) (Richardson) – No city parking minimums for new commercial buildings

- Scheduled for public hearing in House Land and Resource Management on Apr. 3 at 8 a.m.

City of Anna Supports:

- H.B. 3066 (Leach)/S.B.2297(Paxton): Entitles certain municipalities to certain tax revenue associated with hotel and convention center projects; expands the definition of a “qualified project” to include facilities such as convention centers, hotels, restaurants, bars, retail establishments, spas, and parking areas or structures.
 - Referred to House Ways and Means
 - Referred to Senate Economic Development
- The City of Anna is represented by the Texas Coalition of Affordable Power (TCAP). TCAP supports H.B. 2962(Barry) to extend the Miscellaneous Gross Receipts Tax.
 - The Miscellaneous Gross Receipts Tax is paid by political subdivisions for their electricity usage. School districts were exempted in the last legislative session, however, cities were not exempted at that time.
 - The City of Anna would benefit between \$15,000 to \$20,000 in taxes paid to GCEC and Gexa. The amount that the city paid in 2024 to Gexa alone was \$14,711.64.
 - Hearing scheduled Mar. 31 in House Economic Development

TML Priorities

- Increases street maintenance sales tax flexibility
 - [H.B. 884](#) (C. Hernandez)/[S.B. 178](#) (Menendez)
- Allows cities alternate methods for publications of legal notices
 - [H.B. 1028](#) (Shaheen)/[S.B. 1508](#) (Hagenbuch)/ [S.B. 1062](#) (Kolkhorst)/[H.B. 1080](#) (Curry)
- Increases the competitive bidding threshold to account for increased costs to cities
 - [H.B. 1998](#) (Spiller)/[S.B. 830](#) (Parker)/[H.B. 4084](#) (Little); [H.B. 5405](#) (Bernal)
 - Creates new law enforcement grant programs or expands current law enforcement grant programs
 - [H.B. 2217](#) (Wharton)/[S.B. 1788](#) (Hagenbuch) /[H.B. 3577](#) (Little)/[H.B. 4264](#) (Hefner)

Additional legislation that TML and the City of Anna is actively watching includes:

Community Advocacy

No Public Funds for Lobbyists or State Nonprofit Associations (Legislative Services Exception)

- [S.B. 19](#) (Middleton)/[S.B. 1420](#) (Nichols)/[H.B. 571](#) (Cain)/[H.B. 671](#) (Shaheen)/[H.B. 3615](#) (Schatzline)/(Patterson) – Political subdivision may not spend public funds to hire lobbyist, but exceptions for nonprofit state associations to provide legislative services, communicate with legislators, and testify for or against legislation

No Public Funds for Lobbyists or State Nonprofit Associations (No Exceptions)

- [S.B. 239](#) (Middleton)/[H.B. 309](#) (Leo-Wilson)/[H.B. 1189](#) (Troclair)/[H.B. 1294](#) (Patterson) – Political subdivisions may not spend public funds to hire lobbyist or to pay a nonprofit state association that hires a lobbyist

No Public Funds or Other Compensation to Directly or Indirectly Influence Legislation

- [S.B. 1695](#) (Hall) – Governing bodies of cities and counties may not spend public funds or provide any other compensation to directly or indirectly influence legislation, but exceptions

for providing information to legislators, elected official advocacy, and actions that don't require registering as a lobbyist

Property Taxes

- [H.B. 9](#) (Meyer) – \$250,000 exemption for appraised value of business personal property; reported from House Ways and Means
- [H.B. 5490](#) (Troclair) – All debt and property tax elections to November; 2/3 of voters needed to pass GO bonds; 2/3 of voters to approve tax rate exceeding voter-approval rate
- [S.B. 1025](#) (Bettencourt) – any ballot that increases taxes must say “THIS IS A TAX INCREASE” passed Senate
- [S.B. 2478](#) (Bettencourt) – 75% of council must approve GO bonds; 75% of council must approve tax rate exceeding no-new-revenue rate
- [S.B. 3026](#) (Bettencourt) – Prevents a city from backing new property value out of no-new-revenue rate, takes out 3.5% multiplier, does away with de minimis rate for cities under 30,000, eliminates disaster allowances for property tax rate adoption

Debt

- [H.B. 19](#) (Meyer) – All bond elections to November; eliminates COs except under very limited circumstances; city cannot issue GO debt if the debt service would exceed 20 percent of total property tax collection for the preceding three years
- [S.B. 533](#) (Sparks) – All bond elections must be in November; on Senate intent calendar
- [H.B. 1453](#) (Tepper)/[S.B. 470](#) (Sparks) – Prohibits use of COs for roads, administrative buildings, courthouses, airports, libraries, parks, and convention centers
- [S.B. 1024](#) (Bettencourt) – Five-year waiting period for COs and TANs after failed bond election; reported from Senate Local Government; on Senate Intent calendar

Land Use

Lot Size and Accessory Dwelling Units (ADUs)

- [H.B. 878](#) (Vasut) – Caps minimum lot sizes and allows ADUs by right
- [S.B. 15](#) (Bettencourt)/[H.B. 3919](#) (Gates) – Caps minimum lot size for greenfields and other zoning restrictions for small lots; bracketed to cities over 150K pop in counties over 300K. (Tiny Homes on 5 Acres or More) This bill would allow tiny lots to be built anywhere if they are on 5 acres or more and in areas zoned for single family homes and limits the City's ability to regulate the lot be any larger than 1,400 square feet, wider than 20 feet, or deeper than 60 feet. City can't require more than 1 parking spot per home. This could be 31 units per acre, which is 155 homes on a 5-acre lot. This bill would require significantly more water and wastewater infrastructure to serve these units. - Passed Senate
 - Hearing scheduled Apr. 3 in House Land and Resource Management
- [S.B. 673](#) (Hughes) – Allows ADUs by right; (Accessory Dwelling Units with no City regulations) Allows Accessory Dwelling Units (ADUs) for everyone, without city regulations on size, height, or parking. Impacts surrounding neighbor's property rights, available street parking, and could impact water and wastewater service in neighborhoods as more people rent these units.
 - Reported from Senate Local Gov
- [H.B. 369](#) (Tepper)/[H.B. 5514](#) (Schofield) – Limits multifamily developments in single-family zoning districts

Mixed-Use and Multifamily Residential Developments

- [S.B. 840](#) (Hughes)/[H.B. 3404](#) (Hefner) – Must allow mixed-use and multifamily developments and residential conversions in non-residential areas. S.B. 840 is bracketed to cities over 150K population in counties over 300K. (Multifamily Everywhere) This bill allows multifamily apartments to go in any zoning category, including commercial, industrial, and warehouse. Prohibits much of the city’s ability to regulate the size or setbacks of these units and doesn't allow the city to require more than one parking spot per unit. Left pending in committee.
 - Passed the Senate.
- [S.B. 854](#) (Middleton)/[H.B. 3172](#) (Gates) – Must allow mixed-use and multifamily developments on religious-owned land; (Religious Land Multi-Family) This bill would allow any land owned by a religious entity (including all faiths as described by the IRS) and allows them to build multifamily, supportive, and group housing, with no zoning hearing and no City regulations on the design of the buildings or parking requirements other than ADA parking. This bill does not prevent a religious entity from signing a 100-year lease agreement with a developer to develop for profit apartments, with no requirements for low-income individuals or Texas Department of Housing and Community Affairs (TDHCA) tax credits.
 - SB 854 on Senate intent calendar

Zoning Changes

- [H.B. 2687](#) (Guillen) – Cities must send zoning change notices by certified mail and allows nearby property owners to petition for reconsideration for up to two years
- [S.B. 1160](#) (Campbell) – Expands zoning notice requirements to 1,500 feet

Zoning Protests

- [H.B. 1742](#) (Hickland) – Raises protest threshold to 50% and reduces supermajority requirement
- [S.B. 844](#) (Hughes)/[H.B. 24](#) (Orr) – Raises protest threshold to 60% (from 20% of affected neighbors) under certain circumstances
 - Left pending in House Land & Resource Management

Zoning Challenge Lawsuits

- [S.B. 2215](#) (Campbell) – Challenges to city zoning authority or actions can only be enforced by mandamus or injunctive relief

ETJ

- [S.B. 1509](#) (Bettencourt) – No city regulations in the ETJ
- [S.B. 2522](#) (Bettencourt) – No subdivision regulations or more stringent utility regulations in ETJ
- [S.B. 2523](#) (Bettencourt) – S.B. 2038 ETJ release changes
- [H.B. 1901](#) (Cook)/[H.B. 2024](#) (Turner)/[H.B. 2512](#) (Geren) – S.B. 2038 fixes

ESD Annexations

- [S.B. 1503](#) (Bettencourt) – ESD can’t annex city territory without city consent
- [H.B. 3897](#) (C. Bell)/[S.B. 2695](#) (Creighton) – City can’t annex ESD territory if ESD finds that city can’t provide adequate services

Disannexation

- [H.B. 950](#) (Hayes) – Disannexation of annexed areas unless city provides full municipal services by September 1, 2029
- [H.B. 2494](#) (Craddick)/[S.B. 1844](#) (Paxton) – Disannexation of most city areas unless city provides full municipal services (no deadline)

Impact Fees

- [H.B. 2225](#) (Buckley)/[S.B. 1883](#) (Bettencourt) – Imposes pre-notice requirements for impact fees, supermajority vote to approve impact fee, and a waiting period for increases

- Hearing in House Land and Resource Management Apr. 3 at 8 a.m. in E2.026

Development Moratoria

- [H.B. 2559](#) (Patterson)/[S.B. 1882](#) (Bettencourt)/[H.B. 5489](#) (Dyson) – Limits or temporarily prohibits a city’s ability to adopt a development moratorium

Parking Minimums

- [H.B. 3275](#) (Richardson) – No city parking minimums for new commercial buildings

Housing Finance Corporations

- [H.B. 21](#) (Gates)/[H.B. 2937](#) (Anchia)/[H.B. 1585](#) (C. Bell) – HFC’s can’t exempt property outside jurisdiction

- Left pending in House Intergovernmental Affairs Committee

Third-Party Review

- [H.B. 23](#) (Harris)/[S.B. 2354](#) (Creighton)/[H.B. 4677](#) (Harris)/[S.B. 1450](#) (Bettencourt) – Applicant may request third-party review of development documents or land improvements by a certified engineer or building inspector; Third Party Review of Development is a priority of the Speaker that requires cities to allow for a third-party review and inspections for developments.

- Reported as substituted from House Land and Resource Management

Building Materials

- [H.B. 3299](#) (Reynolds) – Building material regulation restriction no longer applies to commercial buildings

HUD-Code Manufactured Homes

- [S.B. 785](#) (Flores)/[H.B. 1835](#) (Guillen) – City must allow HUD-Code manufactured homes in residential zoning districts; The city cannot stop a mobile home being built in an existing residential neighborhood, no protections for HOA or deed restricted community. A manufactured home could go on any land in a neighborhood and requires the city to create a place for manufactured housing in some zoning category.

- Voted from Senate Local Government.

Preemption

- [H.B. 5042](#) (Hayes) – Adds Health and Safety Code to the list of “field occupancy” preemption codes; preempts cities on prohibiting elephants.
- [H.B. 5203](#) (C. Bell) – Adds Election Code and Penal Code to list of “field occupancy” preemption codes; allows AG to bring suit against city with significant penalties; moves jurisdiction over lawsuit directly to Texas Supreme Court
- [H.B. 5612](#) (C. Bell) – Adds subtitles of Local Government Code related to land use to list of “field occupancy” preemption codes; AG lawsuits with penalties; moves jurisdiction over lawsuit to Texas Supreme Court
- [H.B. 5266](#) (C. Bell) – Would allow AG to investigate and file suit against city for alleged violation of law

Public Safety

[H.B. 1893](#)(Cook) – Law enforcement agencies may release license plate number of motor vehicles captured in video recordings under the public information law.

- Reported favorably from House Delivery of Government Efficiency Committee without amendments

Immigration Enforcement

- [H.B. 2361](#) (Spiller)/[H.B. 2390](#) (Kerwin) – Local law enforcement agencies must enter into agreement with ICE to enforce state and federal immigration laws

Active Shooters

- [H.B. 33](#) (McLaughlin)/[S.B.2862](#) (Flores) – Uvalde Strong bill requiring local active shooter planning and response oversight

Public Camping Ban

- [S.B. 241](#) (Flores) – Cities must enforce public camping bans; voted from Senate Local Government

Less Lethal Projectiles

- [S.B. 2570](#) (Flores) – Defense of prosecution for less-lethal projectiles/TASER 10

Drones

- [H.B. 41](#) (Hefner) – City cannot acquire or use drones from certain foreign countries or companies located in certain foreign countries

Civil Service

- [H.B. 1677](#) (Canales) – Requires meet and confer requirements for fire fighter disciplinary actions in non-civil service cities under 10,000
- [H.B. 2098](#) (A. Martinez) – Mandatory civil service in cities over 25,000
- [H.B. 2713](#) (Darby)/ [S.B. 1331](#) (Hancock) – Cities over 70,000 may not repeal civil service after it has been in effect for at least one year
- [H.B. 3171](#) (Lujan)/[S.B. 777](#) (Hughes) – Collective bargaining agreement or home rule charter provisions govern prevailing wage determinations and impasse process

Elections

Dates

- [S.B. 1209](#) (Hughes) – Eliminates May uniform election date; reported from Senate State Affairs

Charter Amendments

- [S.B. 1059](#) (Parker) – City council can't put an initiative or charter amendment on the ballot if applying the provision would be contrary to state law

Ballot Propositions

- [H.B. 524](#) (Tepper) – Home rule cities must submit proposed ballot initiatives to AG to review for compliance with state law before ordering election
- [H.B. 631](#) (Swanson) – Establishes mandatory ballot language, city or voter can ask SOS to review ballot language, and voter can file lawsuit challenging ballot language
- [S.B. 506](#) (Bettencourt) – Ballot proposition language must be clear, and voter may submit ballot proposition for SOS review
- [S.B. 1548](#) (Zaffirini) – Petition for home-rule city ballot initiative must be signed by five percent of the city's qualified voters (removed or 20,000 qualified voter threshold)

Utilities

Water Infrastructure Funding

- [S.B. 7](#) (Perry) – Creates New Water Supply for Texas Fund for water infrastructure projects
- [H.B. 4657](#) (Barry) – Creates Local Government Water Redevelopment Fund for local water infrastructure repair and expansion

Telecommunications Line Relocation Costs

- [S.B. 2015](#) (Bettencourt)/[H.B. 4272](#) (Patterson) – City may require that a telecommunications company relocate lines due to a city road project, but relocation will be at city's expense

Utility/Franchise Revenue

- [H.B. 4972](#) (Cain) – Prohibit transferring city-owned utility revenue to general fund
- [S.B. 924](#) (Hancock) – No franchise fees on streaming services; voted from Senate Business and Commerce

Residential Energy Backup Regulation

- [S.B. 1252](#) (Schwertner)/[H.B. 3493](#) (King) – Prohibit a city from adopting or enforcing an amendment to local electrical code regulating or requiring city inspection of backup energy systems; SB 1252 on Senate intent calendar

Open Government

Public Meeting Notices

- [H.B. 1522](#) (Gerdes) – Governmental bodies must provide three business days notice for all public meetings and budget meeting notice must include physical copy of budget; reported from House DOGE
- [H.B. 3850](#) (Canales) – Governmental bodies must allow public to address the body on items not on the agenda before/during the agenda discussion; can limit to five people
- [S.B. 2485](#) (Bettencourt) – would require every governmental body to broadcast each open meeting on the governing body’s website
- [S.B. 2424](#) (Hall) – Lt. Governor or member of legislature can attend closed session of meeting of governmental body upon request

Public Information Act

- [H.B. 111](#) (Capriglione) – would subject organizations receiving 51 percent of revenue from public funds to PIA; would limit attorney-client exception to disclosure
- [S.B. 824](#) (Middleton)/[S.B. 852](#) (Middleton)/[S.B. 919](#) (Zaffirini) – Omnibus PIA bills – (shortens some deadlines, in some cases, governing body must complete PIA training)
- [S.B. 986](#) (Bettencourt) – Bad faith AG request penalty, expedited response program
- [S.B. 1130](#) (Middleton) – Mandatory ADR if requestor doesn’t like request response

Administration

Must Allow Licensed Carry in City Leases

- [H.B. 1715](#) (Cain)/[S.B. 1065](#) (Hall) – Must include language allowing licensed carry in leases of city-owned property

Preempting Local Food Service Regulations

- [H.B. 2156](#) (Harris)/[S.B. 1008](#) (Middleton) – Preempt local food service, health and sound regulations – Passed out of Committee
- [H.B. 2844](#) (Landgraf)/[H.B. 2683](#) (Harrison) – Preempts local food truck regulations
- [S.B. 541](#) (Kolkhorst) – Expands definition of cottage foods not subject to city or state regulations

City Finance and Economic Development

- [H.B. 134](#) (Meyer) – Destination sourcing for local sales taxes in certain cases
- [H.B. 5267](#) (C. Bell) – Expenditure limit on all cities, city can only exceed with election
- [S.B. 1851](#) (Nichols) – Subject to no-new-revenue rate for not conducting annual audit
 - Hearing in Senate Local Government Committee Mar. 31
- [S.B. 878](#) (Birdwell) – 380 incentive agreement reforms; The bill prohibits the city from granting exemption or other relief from property taxation in a Chapter 380 agreement. Loans or grants may not exceed a period of ten years and may not be renewed more than three times, and each renewal period may not exceed five years. Left pending in committee.
 - Voted from Senate Economic Development

Severance Pay

- [S.B. 2237](#)(Bettencourt)/[H.B. 762](#) (Leach) – Cap severance pay for city employees at 20 weeks’ pay
 - Hearing in Senate Local Government Committee Mar. 31

Enforcing State Drug Laws

- [S.B. 1870](#) (Perry)/[H.B. 5082](#) (Leach) – Cities and counties may not hold an election on a charter provision prohibiting or limiting enforcement of state drug laws, or adopt a similar local ordinance or policy

Road Contractor Liability

- [S.B. 2823](#) (Bettencourt) – Contractor who designs, installs, constructs, repairs or maintains a highway, road, street, or related traffic management devices for local government is not liable for harm if contractor’s performance materially complied with relevant contract documents

Committee Assignments

As a reminder, Senator Paxton serves on the State Affairs, Education K-16, Finance, Local Government and Nominations Committees.

Representative Jeff Leach serves on the Calendars, Judiciary and Civil Jurisprudence, and Public Education Committees.

Representative Keresa Richardson serves on the Human Services and Trade, Workforce, and Economic Development Committee as well as the Standing Subcommittee on International Relations.

c: Taylor Lough, Assistant City Manager
Greg Peters, Assistant City Manager
Management Team